

**FRACTIONAL 102**  
**A COMPLETE PRIMER ON LEGAL ISSUES**  
**IN FRACTIONAL DEVELOPMENT AND SALES**

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I. REGULATORY BARRIERS TO CREATING A FRACTIONAL OWNERSHIP PROJECT

- A. Timeshare/Fractional Development Regulations
  - (1) Applicability of Timeshare/Fractional Development Regulation
    - (a) Does not depend on whether you call it a “timeshare”
    - (b) Need to look at how the regulation defines timeshare
    - (c) Sometimes project can be structured to avoid or minimize effect of regulation
  - (2) Types of Timeshare/Fractional Development Regulation
    - (a) Can be private, local, state or national
    - (b) Styles of regulation
      - (i) Outright prohibitions
      - (ii) Location limitations
      - (iii) Number of interval/owner limitations
      - (iv) Structure/organizational requirements
      - (v) Usage limitations
      - (vi) Registration/Approval requirements
      - (vii) Disclosure requirements
      - (viii) Rescission rights and notices
  - (3) General Considerations On Timeshare/Fractional Development Regulation
    - (a) Can sometimes be circumvented by altering project size or structure
    - (b) Risk of pretending that shared usage is not an element of offering in order to avoid application of provision
    - (c) Potential risks of trying to fly “under the radar” and related disclosures requirements

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- (4) Private Timeshare/Fractional Development Regulation
    - (a) Problem only for fractional within an existing development
    - (b) Need to review all HOA governing documents
    - (c) Even if no clearly applicable provision, need to consider whether other owners or Board could use a creative interpretation, or amend the documents
    - (d) Should potential for problems with HOA be disclosed? If so, how should they be disclosed?
  - (4) Local Timeshare/Fractional Development Regulation
    - (a) Need to check local zoning and use laws
    - (b) Can be either county or municipal jurisdiction
    - (c) May also be Coastal Commission or other unusual entity with regulatory authority
  - (5) State Timeshare/Fractional Development Regulation
    - (a) Consider timelines and costs of process
    - (b) Need to check subdivision laws
    - (c) Extra requirements may apply if fractional is within existing development
  - (6) National Timeshare/Fractional Development Regulations
    - (a) U.S. national laws generally do not apply
    - (b) Most foreign countries have only disclosure-related requirements

## II. REGULATORY BARRIERS TO MARKETING FRACTIONAL OWNERSHIP INTERESTS

### A. Preliminary Consideration On Marketing Regulations

- (1) Need to determine how and where interests will be sold
- (2) Public versus private offering
- (3) Use of sales agents
- (4) Internet
- (5) Email correspondence
- (6) Postal Mail/Telephone solicitation and follow-up
- (7) Local versus national media
- (8) Where contract is signed
- (9) Where check is written

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- B. Timeshare/Fractional Marketing Regulations
- (1) Based on state law
  - (2) Applicability based on how and where project will be marketed
  - (3) Can be registration/approval requirements, disclosure requirements, rescission rights and notices, or combination
  - (4) Some states will honor other state's approvals, or diminish requirements based on other state's approval
  - (5) States can also limit who may sell or impose licensing or registration on salespeople
  - (6) Can sometimes be circumvented by altering project size or structure
- C. Securities Marketing Regulations
- (1) Based on state and federal law
  - (2) Is offering a security?
    - (a) Generally no definitive answer; difficulty of getting regulatory agency or court to make characterization
    - (b) Fact that real estate is being conveyed does not mean it isn't a security
    - (c) Major considerations in security characterization
      - (i) Rent pooling
      - (ii) Promotion as investment
      - (iii) Level of owner control
  - (3) Effects of security characterization
    - (a) Registration requirements
    - (b) Keeping offering private
    - (c) Limits on who can buy
    - (d) Licensing requirements for salespeople

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### III. FRACTIONAL OWNERSHIP LEGAL STRUCTURES

#### A. Overview of Ownership/Membership Options

- (1) Ownership versus right to use
  - (a) Concept of licensing
    - (i) Destination club concept
    - (ii) Prepaid vacations
    - (iii) Other club variations
  - (b) Ownership involving a lease
    - (i) Why underlying property might be leased
    - (ii) Protecting owners where lease is involved
  - (c) Separating ownership and usage rights
    - (i) How ownership and usage can be separated
    - (ii) Using ownership/usage separation to deal with widely differing usage intentions
    - (iii) Using ownership/usage separation to deal with regulatory problems
- (2) What you own versus how you own it
  - (a) What—unit specific or not
  - (b) How--directly (on title) or indirectly (entity owns property)
  - (c) Choices do not determine whether it is a time-share

#### B. What The Fractional Owners Own and Use

- (1) To own specific unit in a multi-unit project, must be subdivided
- (2) Unit-specific ownership versus unit-specific usage
- (3) Unit-specific ownership versus unit-specific maintenance
- (4) Advantages of specificity of usage/maintenance
  - (a) Way to deal with units that differ
  - (b) Allows difference in decorating/amenities/pricing
  - (c) Simpler usage systems lower cost
  - (d) Owner always or mostly use same unit
  - (e) Smaller group of users and decision makers
  - (f) More independence and more control

- (g) Can be combined with exchange program with other units
- (5) Advantages of non-specificity of usage/maintenance
  - (a) Fewer choices for buyers
  - (b) Less difficulty in pricing
  - (c) Owner has higher probability of getting desired usage dates
  - (d) More owners to share risks of loss/damage
- (6) Partial specificity of usage/maintenance
  - (a) Grouping certain units together
  - (b) Dealing with assessments, decision-making, segregation of funds, liquidation
- C. How The Fractional Owners Own
  - (1) Introduction to direct versus indirect ownership
  - (2) Advantages of direct ownership
    - (a) Better tax treatment in general (if domestic property)
    - (b) Market preference
    - (c) Fractional financing more likely
  - (3) Advantages of indirect ownership
    - (a) Eases enforcement and transfer if foreign property
    - (b) Can facilitate group lending
    - (c) Built-in owner liability protection
  - (4) Misconceptions about direct versus indirect ownership
    - (a) Does not determine whether it is timeshare
    - (b) Does not usually determine whether/how regulated
    - (c) Does not avoid application of due on sale clause
    - (d) Does not protect seller or re-seller from liability
  - (5) Direct Ownership--Organizational Structure and Documents
    - (a) Protection from owner liability with direct ownership
    - (b) Recorded versus unrecorded documents
    - (c) Foreclosure by HOA and lenders in direct ownership

- (6) Indirect Ownership--Organizational Structure and Documents
  - (a) Profit versus nonprofit-resulting limitations
  - (b) Foreclosure by HOA and lenders in indirect ownership

#### IV. FRACTIONAL OWNERSHIP GOVERNING DOCUMENTS

- A. Purpose and timing of documents
  - (1) How/when documents are typically used
  - (2) Adapting document structure/length to likely usage
  - (3) Relationship of document creation to sales process
- B. Number of documents and division of issues among them
  - (1) No standard arrangements on this issue
  - (2) Importance of being able to find an answer
  - (3) Effect of location of issue on ease of making changes
- C. Usage rights
  - (1) Needs for transparency, fairness, and permanence
  - (2) Fixed Usage—pricing effect going in and coming out
  - (3) Floating usage
    - A. Unit specific versus multi-unit
    - B. Fixed rotation versus reservation-based
    - C. Limitations on length of each usage
    - D. Computer software-process must be explainable in writing and verifiable
    - E. Operating cost considerations
- D. Rentals
  - (1) Defining “Rental”
    - (a) Owner is or is not physically present
    - (b) Who are “friends and family”
    - (c) Enforcing “no payment” rules
    - (d) Defining “rental” based on advertising

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- (2) Whether or not to allow rentals
    - (a) Exclusivity versus practicality
    - (b) Degradation of condition
  - (3) Requiring non-owners to go through HOA-selected agency
  - (4) Dealing with rental income/rent pooling
  - (5) Dealing with rental damage
- E. Maintenance/Repairs/Replacement and Assessments
- (1) Inventories and reserve funds
  - (2) Damage or loss caused by an owner or guest
  - (3) Inability to use due to damage or malfunction
  - (4) Segregation of funds
  - (5) Developer responsibility to pay expenses
- F. Governance/Control/Decision-Making
- (1) Division of power between developer and owners
    - (a) Developer control periods
    - (b) Developer voting for unsold interests
  - (2) HOA Governance
    - (a) Use of boards, committees and subgroups
    - (b) Tiered voting; decisions requiring most/all owners
    - (c) Delegation to manager
      - (i) Limits of delegation and manager power
      - (ii) Avoiding too many owner decisions
      - (iii) Right to dismiss/replace manager
      - (iv) Bonding and insurance for manager

F. Usage Rules

- (1) Arrival and departure
  - (a) How guests get in
  - (b) When is property cleaned/inventoried and who pays
- (2) Addition/Rearrangement of furnishings and content
  - (a) Strict restriction essential
  - (b) Private storage and access to storage
- (3) Pets
  - (a) Deciding whether or not to allow
  - (b) Types of limitations
- (3) Maximum occupancy limits
- (4) Smoking
- (5) Hazardous transportation or recreational equipment

G. Resale

- (1) Developer-oriented restrictions
  - (a) Timing restrictions/waiting periods
  - (b) Requirement to sell through developer
  - (c) Pricing restrictions
- (2) Owner-oriented restrictions
  - (a) What are rights of first refusal and rights of rejection
  - (b) Typical operation of these rights
  - (c) Effect on sale process
  - (c) Effect on “discounted” sales and gifts

H. Lender protection

- (1) Need for lender protection provisions
- (2) Typical lender protection provisions

I. Blanket Encumbrances

- (1) Due on sale clause issues
- (2) Group loan versus wraparound financing
  - (a) Explain terms
  - (b) Tax treatment
  - (c) Charging a spread
- (3) Managing risk of default
  - (a) Payment systems
  - (b) Default reserve funds
  - (c) Control over admission
  - (d) Nonpayment and default
- (4) Resale and refinancing
  - (a) Importance of planning for resale/refinancing w/blanket loans
  - (b) Problems with voting on refinancing
  - (c) Systems for enabling resale/refinancing

J. Enforcement

- (1) Need for process to get offending owner out of group
- (2) Legal restrictions of forfeitures
- (3) Use of fines/liquidated damages
- (4) Foreclosure approaches

IV. FRACTIONAL INTEREST SALE PROCESSES

- A. Dealing with marketing and reservation restrictions
- B. Serial closing
- C. Pre-sale requirements
  - (1) Connection to loan payoff
  - (2) Proving viability of project
- D. Interim occupancy
- E. Partial releasing

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## V. PROTECTING FRACTIONAL OWNERSHIP INTEREST SELLERS FROM LIABILITY

- A. Types of exposure
  - (1) Timeshare and securities law violations
  - (2) Construction defects
  - (3) Fraud/non-disclosure
- B. Insurance types and availability
- C. Use of legal entities
  - (1) Limits of protection
    - (a) Exposures protected
    - (b) Assets protected
  - (2) Costs of formation and maintenance of entity
  - (3) Tax ramifications of entity use